

What's In An Inch?

The Case for Requiring Improved Turtle
Excluder Devices in All U.S. Shrimp Trawls





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Executive Summary

The National Marine Fisheries Service can save the lives of thousands of threatened and endangered sea turtles by requiring a simple modification to shrimp fishing gear. Shrimp fishing vessels in the South Atlantic and the Gulf of Mexico (from North Carolina to Texas) encounter endangered and threatened sea turtles over 500,000 times a year, resulting in tens of thousands of deaths annually.

However, shrimp fishing vessels can insert metal grates called Turtle Excluder Devices (TEDs) into their trawl nets that let sea turtles escape, while still allowing the net to catch shrimp.

Unfortunately, the benefits of TEDs are not being fully realized. In fact, less than half of the shrimp vessels in the U.S. are required to use TEDs.

Furthermore, some types of TEDs work better than others. The National Marine Fisheries Service has found

that by modifying the current TED—reducing the space between the bars from the current 4-inch requirement to no more than 3 inches—more small sea turtles can escape drowning.

Currently, the Fisheries Service is developing new measures to protect sea turtles, including through requirements for TEDs on all trawls. But the regulations will not do enough unless the government also requires that all TEDs have no more than 3-inch spacing between their bars.

The Fisheries Service may also consider requiring 3-inch TEDs only on nearshore vessels – vessels that fish near the coastline. Restricting 3-inch TEDs to just the nearshore region will needlessly result in thousands of sea turtle deaths, because shrimp vessels catch smaller sea turtles offshore as well as nearshore.

To demonstrate that 3-inch TEDs should be required on all trawls in order to most effectively reduce sea turtle mortality, Oceana analyzed data from academic and government sources documenting 352 sea turtle captures and found:

- Sea turtles, including those that are too small to be saved by 4-inch TEDs, are found both nearshore and offshore.
- 3-inch TEDs could save 66 percent more sea turtles than 4-inch TEDs.
- 3-inch TEDs could save 222 percent more critically endangered Kemp's ridley sea turtles, the species most at risk.

In short, the Fisheries Service can save thousands of sea turtles by requiring 3-inch TEDs on all shrimp fishing trawl vessels in the South Atlantic and the Gulf of Mexico. Anything less results in the unnecessary death of thousands of endangered and threatened sea turtles.



Oceana/Melissa Forsyth

Introduction

Trawling is one of the greatest threats facing sea turtle populations in the Southeast Atlantic and Gulf of Mexico.¹ This method of fishing uses large nets with weights at the bottom of the mouth of the net and floating devices at the top to keep the mouth of the net as wide as possible. As the vessel pulls the net through the water, the net catches fish, invertebrates, and, in some cases, sea turtles that are funneled to the back of the net, known as the “cod end”.²

Many sea turtles ultimately drown in the nets, as they have no means of escaping to the surface to breathe. In fact, according to government estimates, the Southeast shrimp trawl fishery interacts with these sea turtles over 500,000 times a year, resulting in tens of thousands of deaths.³

In the 1980s, to address the issue of sea turtle bycatch in trawl fisheries, some shrimpers and environmental groups aided the Fisheries Service in developing the Turtle Excluder Device.⁴ TEDs are metal grates positioned inside shrimp nets near the cod end that have a flap in front to allow sea turtles to escape (Figure 1).

Shrimp are able to slide past the bars of the TED into the cod end, while sea turtles, sharks, rays and larger, non-target fish go free.⁵ When installed properly, standard TEDs with bars 4 inches (10.16 cm) apart (4-inch TEDs) may be up to 97 percent effective at reducing the capture of sea turtles large enough to be blocked by the bars.⁶

The Fisheries Service has not yet required the use of TEDs in all U.S. shrimp trawls, so the accidental encounter and capture of small sea turtles remains high.⁷

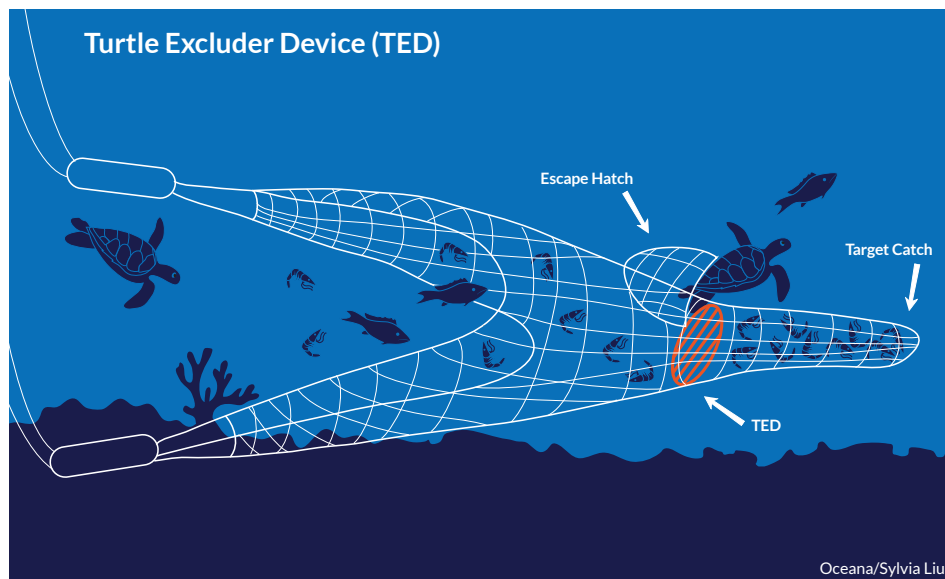


Figure 1. An example of trawl gear and how a Turtle Excluder Device is incorporated into the net to allow turtles to escape.

Multiple types of vessels comprise the Southeast shrimp trawl fishery and each is regulated differently. This includes those that operate in shallow waters closer to shore (“nearshore”) and those that operate miles off the coast in deeper waters (“offshore”).

Skimmer, pusher heads and wing net trawls, collectively referred to as “skimmer trawls,”⁸ operate nearshore, while otter trawl vessels tend to be larger vessels that operate offshore.⁹

Since 1987, the Fisheries Service has required all otter trawl vessels to use 4-inch TEDs,¹⁰ while the nearshore skimmer trawls in the Southeast, totaling at least 2,400 vessels, are exempt from TED requirements.¹¹ The Fisheries Service requires these vessels to comply with alternative measures such as tow-time restrictions;¹² however, vessels in the skimmer trawl fleet

have been caught exceeding the time requirements,¹³ which can cause sea turtles to drown.

In 2012, the Fisheries Service proposed to eliminate the TED exemption and require TEDs on all trawls,¹⁴ however, the Fisheries Service claimed the rule was not promulgated because the 4-inch TEDs were not narrow enough to prevent small sea turtles from passing through.

“Fishery observers found that turtles captured in skimmer trawls are so small that they are not necessarily able to escape through the TED door. Instead, the smaller turtles can pass through the bars of the TED and get caught inside the end of the net, potentially causing them to drown rather than allowing them to escape as intended.”¹⁵

Table 1. The minimum straight carapace length at which a turtle will be excluded		
	4" TED (10.16 cm)	3" TED (7.62 cm)
Green	27.72	20.81
Kemp's ridley	25.72	18.73
Loggerhead	23.86	17.39
Hawksbill	21.08	15.81

Table 1. The straight carapace length (SCL) at which each species of sea turtle in our data set will not pass through a given bar spacing. All SCL measurements are given in centimeters.

The Fisheries Service found that any Kemp's ridley sea turtle less than 25.72 centimeters in straight carapace length (SCL)¹⁶ could pass through the 4-inch TED bars (Table 1).¹⁷ Based on the same methods used by the Fisheries Service, Oceana calculated the sizes at which each species of sea turtle would pass through a 4-inch TED bar spacing, increasing the likelihood of drowning (Table 1) (Appendix 1).

Additionally, the Fisheries Service found after conducting multi-year testing in order to find a more efficient TED, that by reducing bar spacing by 1 inch (from 4 inches to 3 inches) (3-inch TEDs), more small sea turtles could successfully escape the nets.¹⁸ Unfortunately, small sea turtles that are capable of passing through a 4-inch TED live both nearshore and offshore,¹⁹ where they can come into contact with skimmer, pusher head, wing net and otter trawl vessels.

Testing by the Fisheries Service itself demonstrates that to save more sea turtles, TEDs with a maximum bar spacing of 3 inches should be required on all trawls. This study corroborates those findings. By requiring this type of TED on both otter trawl and skimmer trawl vessels, the government would protect small juvenile sea turtles found nearshore and offshore.

Why 3-inch TEDs Should be Required in All Trawls

Juvenile sea turtles start their lives in the sand, hatching out of an egg and digging their way to the surface to make their journey to the open ocean, where they feed and grow until they return to shallow nearshore waters.²⁰ Scientists have caught and tagged 1-to 2-year-old²¹ green and Kemp's ridley sea turtles along the coastline and as far as 62 miles from shore in the Gulf of Mexico.²²

Unfortunately, the current regulations do not adequately protect juvenile sea turtles, as the required 4-inch TED leaves them at risk of slipping through the bars and drowning while offshore. Nearshore, there is no TED requirement at all.²³

The endangered Kemp's ridley²⁴ is one such example. This species is between 2 and 4 years old when it transitions from open ocean to coastal habitats, where they remain until they reach sexual maturity (Table 2).^{25,26}

During this transition, Kemp's ridley sea turtles are about 25 centimeters straight carapace length, a size that is only excluded from trawls using a 4-inch TED. At this age, Kemp's ridleys can be found

both offshore²⁷ and nearshore, making them vulnerable to both skimmer and otter trawl vessels.

In addition, Kemp's ridley sea turtles nest almost exclusively on the beaches of the western Gulf of Mexico,²⁸ arguably making them the species most impacted by shrimp trawls in the South Atlantic and Gulf of Mexico. The decision to not require offshore shrimp trawls to use 3-inch TEDs could be especially devastating to this species.

Oceana analyzed data from academic and government sources documenting 352 sea turtle captures.²⁹ The data included information concerning catch location, species of sea turtle, and carapace length – which correlate with life stage. Oceana mapped the captures³² to show the nearshore and offshore habitats used by sea turtles during different life stages (Figure 2).³³ Each point in Figure 2 represents one individual, including green, hawksbill and Kemp's ridley sea turtles, ranging in size from 4.9 to 87.3 centimeters SCL.

The coordinates of the sea turtles are mapped over known shrimp trawling locations from the 2011-2015 Electronic Log Book (ELB) shrimp tow time data (Figure 2).³⁴

Table 2. Life Stage, Ecosystem, Age and Size of the Kemp's Ridley Sea Turtle			
Life stage	Ecosystem	Approximate age	Size at approximate age (SCL) ³⁰
Hatching stage	Land	Unborn	N/A
Hatching swim frenzy/ transitional stage	Nearshore	~4.5 days old	~4 cm
Juvenile stage (primary)	Offshore	0-2 years (but can be up to 4 years old)	~4 cm – ~29 cm
Juvenile stage (secondary)	Nearshore	This transition happens around ~2 years old (but can happen anywhere from 1-4 years old)	≥ ~25 cm

Table 2. Life stage, ecosystem, age and size of the Kemp's ridley sea turtle.³¹

When turtle capture locations are mapped on top of shrimp trawling tow time data, it becomes evident that sea turtles at various life stages can encounter shrimp trawls. These interactions can occur nearshore, where skimmer trawls operate, or offshore, where otter trawl vessels fish.

More Sea Turtles Could be Saved with Reduced Bar Spacing

The requirement of 4-inch TEDs on otter trawl vessels was a step forward for sea turtle conservation in 1987; however, new research on sea turtle life history makes it clear that small sea turtles found both offshore and nearshore can slip through the bars of a 4-inch TED and drown.³⁶

Since the time of the original requirements, TEDs have undergone a number of improvements that can help to minimize the capture of small

sea turtles,³⁷ including a new design with smaller bar spacing. In order to successfully escape a net equipped with a 4-inch TED, a sea turtle must have a body depth³⁸ of greater than 4 inches (10.16 cm). Likewise, a sea turtle with body depth greater than 3 inches (7.62 cm) will have the ability to escape 3-inch TED.

Oceana analyzed the same data that was used in Figure 2 from 352 sea turtles captured and measured by researchers in the Southeast (Figure 3 and 4) in order to determine which individuals could be saved with a 3-inch TED. These turtles were located nearshore in shallow coastal waters as well as offshore, as far as 100 kilometers (62 miles) from shore, representative of hundreds of thousands of sea turtles that interact with trawls in this region. The methods used for body depth calculations can be found in Appendix 1. Our results (Figures 3 and 4) indicate that:

- Only 28 percent (100) of the 352 sea turtles in the data set would have likely survived an encounter with a shrimp trawl if a 4-inch TED were used;
- Forty-seven percent (166) of the 352 sea turtles in the data set would have likely survived an encounter with a shrimp trawl if a 3-inch TED were used, an increase of 66 percent; and
- Of those 66 percent, two-thirds were found within 10 miles of known shrimp activity. This is likely a conservative number, as the shrimp trawl data does not include all vessels operating in the Southeast.⁴⁰

Examining the 41 Kemp's ridley sea turtles in the dataset – found both nearshore and offshore – our results (Figure 4) indicate that:

- Only 22 percent of the Kemp's ridleys in the data set (9 of the 41) would have likely survived an encounter with a shrimp trawl if a 4-inch TED were used; and
- Seventy-one percent of Kemp's ridleys in the data set (29 of the 41) would have likely survived an encounter with a shrimp trawl if a 3-inch TED were used, an increase of 222 percent.

Thus, a 1-inch reduction in TED bar spacing could significantly increase the number of Kemp's ridley sea turtles able to survive capture in shrimp nets, which is particularly important for a species that is only at 14.5 percent of historic nesting levels and previously underwent more than 99 percent decline in population.⁴²

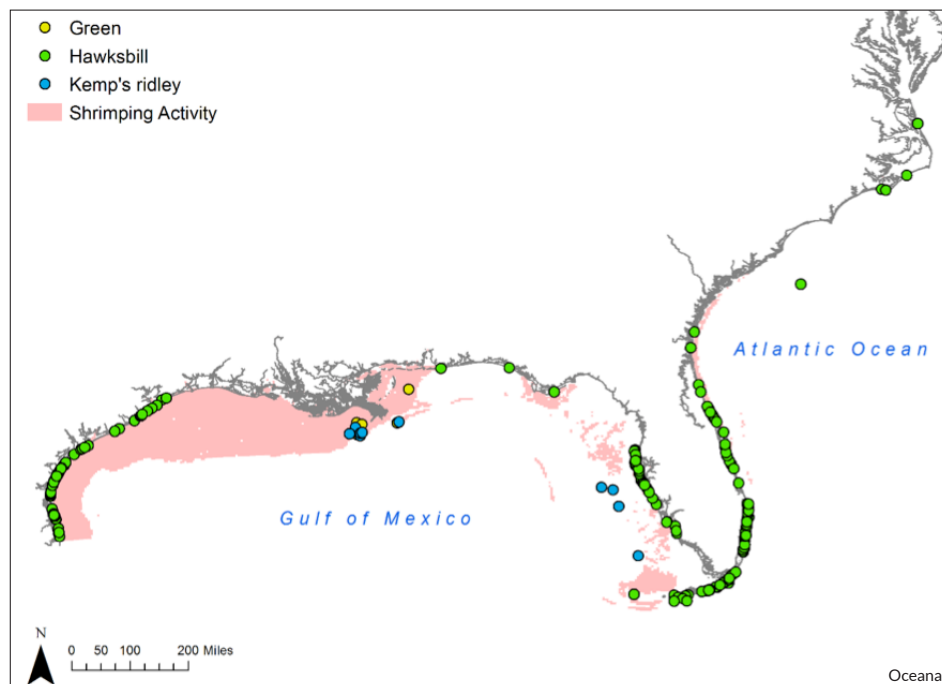


Figure 2. Southeast Region Sea Turtle Captures. Map of all sea turtle captures in the Southeast region included as data points in this report. Yellow circles indicate green sea turtles, green circles represent hawksbill sea turtles, and blue circles represent Kemp's ridley sea turtles. All sea turtles have been mapped, but due to close proximity in capture locations, not all individuals can be seen. Pink shaded areas indicate the presence of shrimp trawl activity from 2011 to 2015.³⁵

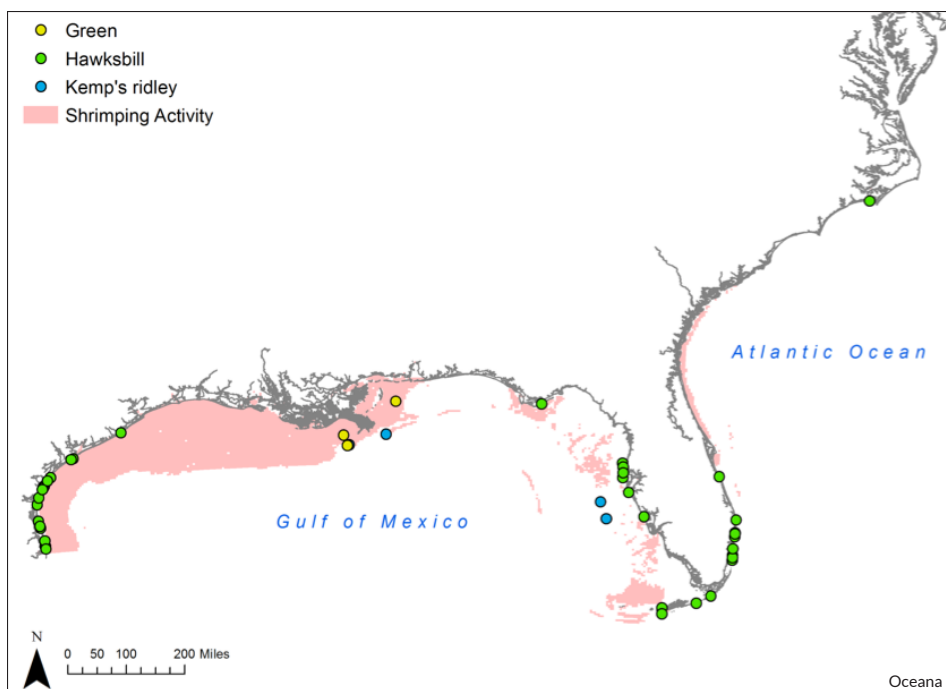


Figure 3. Sea Turtle Mortality Preventable by a 1-inch Reduction in TED Bar Spacing. Of the sea turtle capture locations from Figure 2, this map shows those turtles that are within the size range to have drowned in a TED with 4-inch bar spacing, but would have survived a TED with 3-inch bar spacing. Yellow circles indicate green sea turtles, green circles represent hawksbill sea turtles, and blue circles represent Kemp's ridley sea turtles. All saved sea turtles have been mapped, but due to close proximity in capture locations not all individuals can be seen. Pink shaded areas indicate the presence of shrimp trawl activity from 2011 to 2015.⁴¹

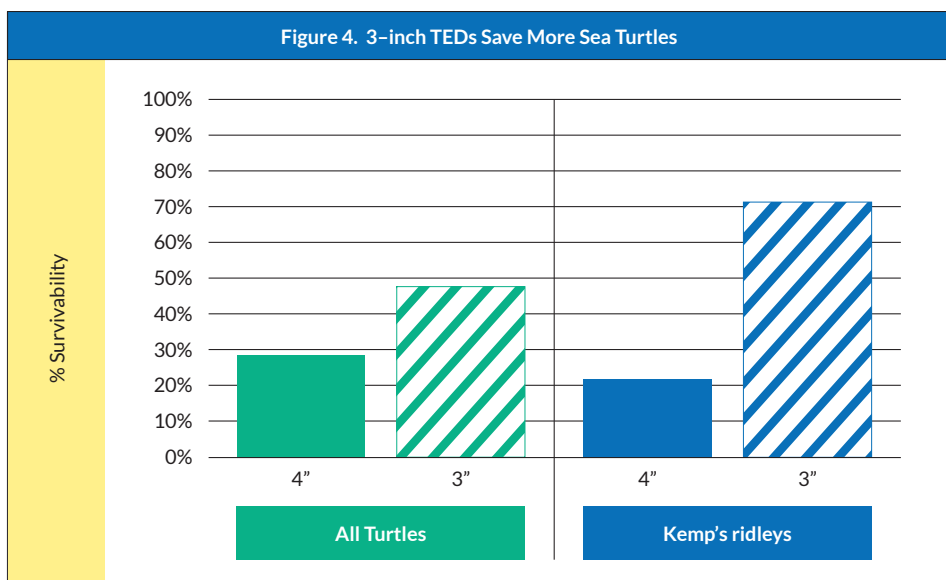


Figure 4. Survivability of sea turtles in 3-inch vs. 4-inch TEDs. Solid bars represent percentage of sea turtles that would survive an encounter with a trawl using a 4-inch TED. Striped bars represent percentage of sea turtles that would survive an encounter with a trawl using a 3-inch TED. Green represents all sea turtle species, while blue represents only Kemp's ridley sea turtles.

Why 3-inch TEDs Need to be Required in All Trawls

The Fisheries Service has suggested a number of regulatory alternatives to address the problem of small sea turtle mortality in the Southeast shrimp trawl fishery. These include:

- Requiring all skimmer trawls, pusher-head trawls and wing nets (butterfly trawls) in both the Atlantic and Gulf areas to use either modified TEDs with narrow bar spacing (i.e., less than the current 4-inch bar spacing maximum) or standard TEDs; or
- Requiring all skimmer trawls, pusher-head trawls and wing nets in both the Atlantic and Gulf areas to use modified TEDs with narrow bar spacing; or
- Requiring all trawlers (i.e., otter trawls, skimmer trawls, pusher-head trawls and wing nets) fishing in specific areas where small sea turtles occur to use modified TEDs with narrow bar spacing.⁴³

This report demonstrates that small sea turtles are found both nearshore and offshore, and that 3-inch TEDs could save 66 percent more turtles than 4-inch TEDs. Additionally, implementation of 3-inch TEDs could save 222 percent more critically endangered Kemp's ridley sea turtles, a species that nests exclusively in the Gulf of Mexico. In order to increase protections for sea turtles, the only appropriate alternative for the Fisheries Service would be to require TEDs with a maximum of 3 inch bar spacing on all trawls in the Southeast region.

APPENDIX - Methods

Calculations

Table 1 shows the calculations that were required in order to analyze the data. Most of the data was taken using the standard of straight carapace length (SCL); however, if it was measured in curved carapace length (CCL), the data was converted using the equations in Column A.

When sea turtles are captured, they are measured in either SCL, or curved carapace length (CCL) – the length from the front edge to the rear edge of the shell, along the arch of the shell. In order to transform CCL data to body

depth, CCL has to be transformed into SCL via species-specific formulas.⁴⁴ Once all data was converted to SCL, the values were then converted to a body depth measurement (BD) for each species using the equations in Column B.

Note that the equations were prepared by different researchers. See Table 2 for source information. Once the body depth has been calculated, it is easy to determine whether or not any given sea turtle would be saved by a 4-inch or 3-inch TED (Appendix 1).

In order to figure out whether or not an individual sea turtle would survive a given TED bar spacing, values for each species had to be calculated using the equations in Column C. Column D is the SCL at which each sea turtle species would survive a given TED bar spacing (4 inches or 3 inches). These values were then applied to the BD information for each species to determine the “survivability” of an individual sea turtle.

Table 1					
	A	B	C	D	
Explanations:	Conversion from CCL to SCL	Given an SCL, what's the corresponding BD	Given a BD, what size would the SCL be?	SCL at which each species will survive a given bar spacing	
	CCL → SCL	SCL → BD	BD → SCL	4" (10.16 cm)	3" (7.62 cm)
Green	$SC = 0.294 + (0.937 * CCL)$	$\ln BD = -1.0115 + (1.0023 * \ln SCL)$ [n=176, r ² =0.977]	$\ln SCL = (\ln BD + 1.0115) / 1.0023$	27.72	20.81
Kemp's Ridley	$SCL = 0.013 + (0.945 * CCL)$	$\ln BD = -0.6283 + (0.9075 * \ln SCL)$ [n=631, r ² =0.989]	$\ln SCL = (\ln BD + 0.6283) / 0.9075$	25.72	18.73
Loggerhead	$SCL = -1.442 + (0.948 * CCL)$	$\ln BD = -0.5682 + (0.9100 * \ln SCL)$ [n=250, r ² =0.966]	$\ln SCL = (\ln BD + 0.5682) / 0.9100$	23.86	17.39
Hawksbill	$SCL = -0.212 + (0.955 * CCL)$	$\ln BD = -0.6345 + (0.9090 * \ln SCL)$ [n=274, r ² =0.9827]	$\ln SCL = (\ln BD + 0.6345) / 0.9090$	21.08	15.81

Table 1. The equations that were used to A) convert a curved carapace length (CCL) to a straight carapace length (SCL), B) calculate a given sea turtles body depth (BD) using their SCL, C) determine what the SCL would be for a selected BD (i.e. the bar spacing of a TED), and D) the SCL values for each species for a given bar spacing. See Table 2 for source information.

Table 2. The corresponding sources for the information in Table 1.			
Sources:	Teas, W. G. (1993). <i>Species composition and size class distribution of marine turtle strandings on the Gulf of Mexico and southeast United States coasts, 1985-1991</i> . US Department of Commerce, National Oceanic and Atmospheric Administration, National Marine Fisheries Service, Southeast Fisheries Science Center.	Epperly, S. P., & Teas, W. G. (2002). Turtle excluder devices—are the escape openings large enough? <i>Fishery Bulletin</i> , 100(3), 466–474. [green/kemps/loggerhead] van Dam, R. P., & Diez, C. E. (1998). Caribbean hawksbill turtle morphometrics. <i>Bulletin of Marine Science</i> , 62(1), 145–155. [hawksbill]	Calculated by rearranging the equations in column B

For Example

The data that was used in the NOAA report, which tested the effectiveness of TEDs with 4-inch bar spacing for Kemp's ridley sea turtles in the Gulf of Mexico (Memorandum from Bonnie Ponwith on SEFSC Skimmer Trawl Observer Data and Analysis (Sea Turtle Captures and Percentage Released in TEDs) to Roy E. Crabtree (Aug. 16, 2012) (on file with Oceana)), can be found in columns A and B of Table 3. There were 18 straight carapace length (SCL) measurements and three curved carapace length (CCL) measurements given. Because body depth (BD) is calculated using SCL, the CCL's needed to be converted to SCL. Using the CCL value in cell B4, the following example demonstrates how BD was calculated for an individual.

The equation for converting CCL to SCL for a Kemp's ridley sea turtle is defined by the expression below.

$$SCL = 0.013 + (0.945 * CCL)$$

For a CCL value of 22.9 cm,

$$SCL = 0.013 + (0.945 * 22.9)$$

$$\text{Thus, the } SCL = 21.65$$

The relationship between BD and SCL is below.

$$\ln BD = -0.6283 + (0.9075 * \ln SCL)$$

By rearranging the equation,

$$BD = e^{-0.6283 + (0.9075 * \ln SCL)}$$

For a SCL value of 21.65 cm,

$$BD = e^{-0.6283 + (0.9075 * \ln 21.65)}$$

$$\text{Thus, the } BD = 8.69$$

Once the body depths were calculated for all individuals, if the BD was less than 10.16 cm, which is the bar spacing distance in a 4-inch TED, then they were classified as not surviving an interaction with a 4-inch TED (Table 3, column D). If the BD was less than 7.62 cm, the bar spacing distance of a 3-inch TED, then the Kemp's ridley sea turtle was classified as not surviving an interaction with a 3-inch TED (Table 3, column E). The difference in the number of individuals that survived was considered the survivability of sea turtles if a 3-inch TED bar spacing had been used. Table 1 shows that with a 4-inch TED, 7 out of 21, or 33 percent of the Kemp's ridley sea turtles would have survived, whereas with a 3-inch TED, 21 out of 21, or 100 percent of the Kemp's ridley sea turtles would have survived.

Table 3. NOAA's data for testing of 21 Kemp's ridley sea turtles⁴⁵

	A	B	C	D	E
	SCL (cm)	CCL (cm)	Body Depth (CM)	Survive a 4" ted? (BD above 10.16 cm?)	Survive a 3" ted? (BD above 7.62 cm?)
1	19.3		7.83	No	Yes
2	21.4		8.60	No	Yes
3	21.6		8.67	No	Yes
4	21.65*	22.9	8.69	No	Yes
5	22.0		8.82	No	Yes
6	22.4		8.96	No	Yes
7	22.4		8.96	No	Yes
8	22.5		9.00	No	Yes
9	23.1		9.22	No	Yes
10	23.2		9.25	No	Yes
11	23.64*	25	9.41	No	Yes
12	24.0		9.54	No	Yes
13	24.30*	25.7	9.65	No	Yes
14	24.8		9.83	No	Yes
15	29.3		11.44	Yes	Yes
16	29.4		11.47	Yes	Yes
17	29.4		11.47	Yes	Yes
18	30.0		11.68	Yes	Yes
19	35.4		13.58	Yes	Yes
20	36.0		13.79	Yes	Yes
21	45.6		17.09	Yes	Yes

* indicates that the data was obtained by converting CCL to SCL.

Table 4. All sea turtle, sources, species, length, and location data included in these analyses.

The following colors represent the sources from which the data was obtained.

Memorandum from Bonnie Ponwith on SEFSC Skimmer Trawl Observer Data and Analysis (Sea Turtle Captures and Percentage Released in TEDs) to Roy E. Crabtree (Aug. 16, 2012) (on file with Oceana).

E-mail from Wendy Teas, NOAA Federal, to Jennifer Lee, NOAA Federal (May 31, 2013, 12:05 EDT) (on file with Oceana).

Putman, N. F., & Mansfield, K. L. (2015). Direct Evidence of Swimming Demonstrates Active Dispersal in the Sea Turtle "Lost Years." *Current Biology*, 25(9), 1221–1227. <https://doi.org/10.1016/j.cub.2015.03.014>

Data that are bracketed with an * are CCL data						Data that are bracketed with an * are CCL data					
Unique ID	Source/data file location	Species	SCL (cm)	Release Latitude	Release Longitude	Unique ID	Source/data file location	Species	SCL (cm)	Release Latitude	Release Longitude
1	Putman, N. F., & Mansfield, K. L. (2015). Direct Evidence of Swimming Demonstrates Active Dispersal in the Sea Turtle "Lost Years." <i>Current Biology</i> , 25(9), 1221–1227. https://doi.org/10.1016/j.cub.2015.03.014	Green	14.1	28.56259	-89.68685	36		Kemps	18.7	28.62009	-89.94616
2		Green	15.3	28.59799	-89.74522	37		Kemps	19.3	28.63226	-89.67791
3		Green	15.5	28.64606	-89.63086	38		Kemps	20.2	28.64606	-89.63086
4		Green	15.6	28.59799	-89.74522	39		Kemps	22.2	28.91369	-88.71671
5		Green	15.7	28.64606	-89.63086	40		Kemps	22.3	28.91369	-88.71671
6		Green	15.8	28.62009	-89.94616	41		Kemps	23.3	26.8099	-83.2503
7		Green	15.8	28.62009	-89.94616	42		Kemps	23.5	27.22677	-83.39353
8		Green	15.9	28.77267	-89.80135	43		Kemps	26.2	27.28753	-83.68142
9		Green	16.0	28.62009	-89.94616	44		Kemps	29.9	25.58167	-82.76667
10		Green	16.3	28.66982	-89.77107	45	E-mail from Wendy Teas, NOAA Federal, to Jennifer Lee, NOAA Federal (May 31, 2013, 12:05 EDT) (on file with Oceana).	hawksbill	20.8	24.7195	-81.0187
11		Green	16.5	28.59799	-89.74522	46		hawksbill	20.8	28.2999	-96.4807
12		Green	16.6	28.56259	-89.68685	47		hawksbill	20.8	26.4653	-80.0569
13		Green	16.9	28.63226	-89.67791	48		hawksbill	21.0	26.4586	-80.0583
14		Green	17.6	28.62009	-89.94616	49		hawksbill	21.5	28.1900	-82.8504
15		Green	17.8	28.59799	-89.74522	50		hawksbill	21.6	27.8597	-80.4471
16		Green	18.4	28.56259	-89.68685	51		hawksbill	23.0	26.8637	-82.3173
17		Green	18.9	28.56259	-89.68685	52		hawksbill	23.1	26.1175	-97.1653
18		Green	19.1	28.62009	-89.94616	53		hawksbill	23.2	27.6091	-97.2054
19		Green	19.5	28.66982	-89.77107	54		hawksbill	23.4	25.9078	-80.1218
20		Green	20.5	28.89037	-88.76559	55		hawksbill	23.6	25.7802	-80.1284
21		Green	21.1	28.89037	-89.76559	56		hawksbill	23.8	28.9405	-95.2940
22		Green	25.4	28.63226	-89.67791	57		hawksbill	24.0	27.8332	-97.0463
23		Green	27.2	29.72882	-88.47305	58		hawksbill	24.3	27.4595	-82.6969
24		Green	28.8	28.8494	-89.6438	59		hawksbill	24.4	29.6644	-84.8555
25		Kemps	14.6	28.64606	-89.63086	60		hawksbill	24.5	24.6051	-81.8711
26		Kemps	16.1	28.56259	-89.68685	61		hawksbill	24.6	26.7787	-80.0314
27		Kemps	16.9	28.56259	-89.68685	62		hawksbill	25.0	27.8370	-82.8379
28		Kemps	17.1	28.77267	-89.80135	63		hawksbill	25.0	34.6956	-76.7110
29		Kemps	17.4	28.62009	-89.94616	64		hawksbill	25.2	25.9069	-80.1212
30		Kemps	17.4	28.62009	-89.94616	65		hawksbill	25.5	26.5803	-97.2833
31		Kemps	17.4	28.77267	-89.80135	66		hawksbill	25.7	27.6266	-97.1952
32		Kemps	17.9	28.62009	-89.94616	67		hawksbill	25.8	27.1881	-82.5021
33		Kemps	18.1	28.62009	-89.94616	68		hawksbill	26.1	29.4599	-94.6147
34		Kemps	18.2	28.64606	-89.63086	69		hawksbill	26.4	26.3162	-81.8400
35		Kemps	18.3	28.56259	-89.68685	70		hawksbill	26.5	27.0592	-97.379

Table 4
continued

Data that are bracketed with an * are CCL data						Data that are bracketed with an * are CCL data					
Unique ID	Source/data file location	Species	SCL (cm)	Release Latitude	Release Longitude	Unique ID	Source/data file location	Species	SCL (cm)	Release Latitude	Release Longitude
71		hawk sbill	26.7	27.8304	-97.0501	111		hawk sbill	65.5	27.8636	-80.448
72		hawk sbill	28.8	24.7257	-81.0084	112		hawk sbill	65.5	26.3218	-81.8424
73		hawk sbill	30.0	24.8532	-80.7316	113		hawk sbill	66.1	27.6183	-97.2005
74		hawk sbill	30.1	25.9491	-80.1189	114		hawk sbill	66.3	26.2107	-81.8169
75		hawk sbill	30.9	26.1295	-97.1670	115		hawk sbill	66.8	27.961	-82.8312
67		hawk sbill	31.8	24.6276	-82.8723	116		hawk sbill	68.1	25.7033	-80.1545
77		hawk sbill	32.3	27.6424	-97.1869	117		hawk sbill	68.4	25.6820	-80.1558
78		hawk sbill	32.4	30.7561	-81.459	118		hawk sbill	70.0	27.9081	-82.8482
79		hawk sbill	32.7	25.9604	-80.1185	119		hawk sbill	70.0	27.7424	-82.7587
80		hawk sbill	33.0	27.8415	-97.0451	120		hawk sbill	70.2	24.5780	-81.5769
81		hawk sbill	34.5	27.6483	-97.1843	121		hawk sbill	75.5	25.6896	-80.1566
82		hawk sbill	35.2	27.5900	-97.2133	122		hawk sbill	76.6	27.1043	-97.3765
83		hawk sbill	36.2	27.4059	-82.6547	123		hawk sbill	87.3	27.8981	-97.0111
84		hawk sbill	37.8	27.7186	-82.7413	124		hawk sbill	4.9	27.7413	-97.1237
85		hawk sbill	38.0	26.8768	-80.0399	125		hawk sbill	5.0	29.2909	-81.0383
86		hawk sbill	38.6	26.1429	-81.8078	126		hawk sbill	5.1	25.9212	-80.1213
87		hawk sbill	41.0	24.8008	-80.8003	127		hawk sbill	5.6	27.2608	-82.5459
88		hawk sbill	41.8	27.3778	-82.6354	128		hawk sbill	5.7	26.1531	-97.1703
89		hawk sbill	43.5	27.6242	-82.7383	129		hawk sbill	5.8	26.1300	-97.1667
90		hawk sbill	44.0	24.6117	-81.5250	130		hawk sbill	5.8	28.9389	-80.8303
91		hawk sbill	44.6	26.5791	-97.2829	131		hawk sbill	5.8	27.6133	-97.2038
92		hawk sbill	45.7	27.685	-82.7384	132		hawk sbill	5.9	26.5048	-80.0512
93		hawk sbill	46.3	24.7168	-81.0235	133		hawk sbill	5.9	27.7131	-97.1422
94		hawk sbill	46.6	25.9138	-80.1213	134		hawk sbill	6.0	29.2758	-81.0309
95		hawk sbill	48.5	24.7280	-81.0312	135		hawk sbill	6.1	26.1388	-97.1680
96		hawk sbill	52.1	28.2141	-82.8508	136		hawk sbill	6.1	27.3320	-97.3320
97		hawk sbill	54.4	29.8443	-81.2648	137		hawk sbill	6.2	26.4617	-80.0581
98		hawk sbill	55.3	27.8237	-82.8302	138		hawk sbill	6.4	27.5008	-97.2623
99		hawk sbill	55.9	28.0224	-82.8261	139		hawk sbill	6.4	26.1350	-97.1667
100		hawk sbill	58.8	28.0165	-82.8276	140		hawk sbill	6.4	27.5797	-97.2211
101		hawk sbill	59.9	25.8627	-80.1192	141		hawk sbill	6.5	26.7317	-80.0348
102		hawk sbill	60.1	26.3318	-80.0729	142		hawk sbill	6.5	27.5917	-97.2133
103		hawk sbill	60.8	27.7863	-82.7867	143		hawk sbill	6.5	27.3600	-97.3217
104		hawk sbill	61.0	24.5519	-81.7685	144		hawk sbill	6.5	24.5515	-81.7703
105		hawk sbill	61.5	28.1846	-82.8671	145		hawk sbill	6.5	26.1023	-97.163
106		hawk sbill	62.8	24.8081	-80.8332	146		hawk sbill	6.6	26.3670	-80.0682
107		hawk sbill	63.5	25.0193	-80.4992	147		hawk sbill	6.6	26.0280	-80.1143
108		hawk sbill	64.4	26.4363	-82.0422	148		hawk sbill	6.6	27.6192	-97.2005
109		hawk sbill	64.8	26.7031	-80.0327	149		hawk sbill	6.7	27.1400	-97.3735
110		hawk sbill	64.9	26.3084	-80.0757	150		hawk sbill	6.7	27.8223	-97.0586

Table 4
continued

Data that are bracketed with an * are CCL data						Data that are bracketed with an * are CCL data					
Unique ID	Source/data file location	Species	SCL (cm)	Release Latitude	Release Longitude	Unique ID	Source/data file location	Species	SCL (cm)	Release Latitude	Release Longitude
151		hawkbill	6.8	27.8067	-97.0730	191		hawkbill	10.2	26.6152	-80.0365
152		hawkbill	7.0	26.1178	-97.1663	192		hawkbill	10.2	24.7197	-81.016
153		hawkbill	7.0	29.2359	-81.0113	193		hawkbill	10.3	25.8691	-80.1192
154		hawkbill	7.0	25.1242	-80.407	194		hawkbill	10.3	26.8852	-80.0541
155		hawkbill	7.1	29.0953	-80.9329	195		hawkbill	10.3	26.2217	-97.1799
156		hawkbill	7.2	27.9462	-80.4957	196		hawkbill	10.4	29.0349	-80.8931
157		hawkbill	7.3	26.6391	-80.0372	197		hawkbill	10.5	24.5225	-81.6578
158		hawkbill	7.4	25.8209	-80.1204	198		hawkbill	10.5	29.2067	-94.9297
159		hawkbill	7.5	28.6568	-80.6327	199		hawkbill	10.6	26.6844	-97.3176
160		hawkbill	7.5	29.0269	-80.8884	200		hawkbill	10.8	24.9083	-80.5217
161		hawkbill	7.6	26.0917	-97.1617	201		hawkbill	10.8	28.154	-80.5839
162		hawkbill	7.6	29.1317	-80.9568	202		hawkbill	10.9	26.1898	-80.0953
163		hawkbill	7.6	29.0278	-80.8889	203		hawkbill	10.9	29.0384	-80.8953
164		hawkbill	7.6	26.4103	-80.0641	204		hawkbill	10.9	27.4290	-97.2958
165		hawkbill	7.7	29.2078	-80.9974	205		hawkbill	11.1	26.1663	-80.0981
166		hawkbill	7.8	29.2591	-81.0227	206		hawkbill	11.1	28.7411	-95.67
167		hawkbill	7.8	24.74	-80.9818	207		hawkbill	11.3	25.7672	-80.1202
168		hawkbill	7.9	26.4397	-80.0605	208		hawkbill	11.4	27.8272	-97.0528
169		hawkbill	8.0	26.544	-80.01	209		hawkbill	11.4	27.5785	-97.2206
170		hawkbill	8.0	26.4851	-97.2484	210		hawkbill	11.5	26.5049	-80.0514
171		hawkbill	8.1	29.0953	-80.9329	211		hawkbill	11.5	26.4899	-80.0533
172		hawkbill	8.1	26.3774	-80.0671	212		hawkbill	11.7	25.9246	-80.1208
173		hawkbill	8.2	29.0694	-80.9094	213		hawkbill	12.1	25.9296	-80.1204
174		hawkbill	8.4	47.7726	-97.1012	214		hawkbill	12.3	27.4155	-97.3018
175		hawkbill	8.6	25.0750	-80.4533	215		hawkbill	12.3	29.2262	-94.8968
176		hawkbill	8.7	26.5045	-97.2546	216		hawkbill	12.4	25.734	-80.157
177		hawkbill	8.8	29.0436	-80.8977	217		hawkbill	12.5	26.7791	-80.0313
178		hawkbill	8.9	28.0689	-80.5567	218		hawkbill	12.5	36.3281	-75.8101
179		hawkbill	9.1	28.2898	-80.6070	219		hawkbill	12.5	27.161	-97.371
180		hawkbill	9.1	26.3828	-80.0665	220		hawkbill	12.7	25.9678	-80.1184
181		hawkbill	9.2	26.3779	-80.067	221		hawkbill	12.8	28.9821	-80.8602
182		hawkbill	9.2	27.8109	-97.0685	222		hawkbill	13.0	30.2602	-85.9744
183		hawkbill	9.3	29.0996	-95.0974	223		hawkbill	13.2	27.4723	-97.2752
184		hawkbill	9.4	26.363	-80.0684	224		hawkbill	13.3	26.1617	-97.1700
185		hawkbill	9.4	29.2124	-94.9201	225		hawkbill	13.3	24.7399	-80.9824
186		hawkbill	9.4	27.827	-97.0536	226		hawkbill	13.5	28.3216	-96.438
187		hawkbill	9.5	28.1058	-96.7984	227		hawkbill	13.8	26.1350	-97.1667
188		hawkbill	9.5	25.6915	-80.1566	228		hawkbill	13.8	28.2312	-96.6182
189		hawkbill	9.6	24.7180	-81.0180	229		hawkbill	13.9	27.7844	-97.0915
190		hawkbill	9.8	29.0732	-80.9113	230		hawkbill	13.9	27.8333	-97.0483

Table 4
continued

Data that are bracketed with an * are CCL data						Data that are bracketed with an * are CCL data					
Unique ID	Source/data file location	Species	SCL (cm)	Release Latitude	Release Longitude	Unique ID	Source/data file location	Species	SCL (cm)	Release Latitude	Release Longitude
231		hawk sbill	14	24.9475	-80.5981	271		hawk sbill	17.8	29.5065	-94.5013
232		hawk sbill	14	25.7799	-80.1285	272		hawk sbill	17.9	29.2561	-81.0212
233		hawk sbill	14.1	27.9050	-97.0050	273		hawk sbill	17.9	26.1231	-97.1703
234		hawk sbill	14.1	26.1641	-97.1719	274		hawk sbill	18	29.0407	-80.8962
235		hawk sbill	14.1	30.2483	-87.6768	275		hawk sbill	18.3	27.7500	-97.1183
236		hawk sbill	14.5	26.038	-80.1137	276		hawk sbill	18.4	26.0692	-80.1108
237		hawk sbill	14.6	29.3267	-94.7367	277		hawk sbill	18.6	27.1956	-97.3659
238		hawk sbill	14.7	27.5820	-97.2194	278		hawk sbill	18.9	27.1610	-97.3710
239		hawk sbill	14.7	26.7241	-80.0346	279		hawk sbill	19.2	26.1333	-97.1667
240		hawk sbill	14.8	27.5368	-97.2437	280		hawk sbill	19.2	27.5799	-97.2196
241		hawk sbill	14.9	27.3915	-80.2602	281		hawk sbill	19.6	26.1282	-97.1671
242		hawk sbill	15	29.0546	-95.1461	282		hawk sbill	19.7	24.4541	-81.8751
243		hawk sbill	15.3	29.2117	-94.9200	283		hawk sbill	19.9	26.2629	-97.1862
244		hawk sbill	15.4	35.0367	-76.0767	284		hawk sbill	20.4	25.8494	-80.1189
245		hawk sbill	15.5	27.3475	-97.3264	285		hawk sbill	20.7	27.7444	-97.122
246		hawk sbill	15.5	26.3095	-80.0666	286		hawk sbill	20.7	27.332	-97.3316
247		hawk sbill	15.6	27.7571	-97.1124	287		hawk sbill	20.8	26.0688	-80.1110
248		hawk sbill	15.7	32.335	-78.7233	288		hawk sbill	21	26.3676	-80.0682
249		hawk sbill	15.8	28.2247	-96.6285	289		hawk sbill	22	26.7497	-97.3372
250		hawk sbill	15.9	24.4650	-81.5527	290		hawk sbill	22.2	26.0604	-97.1511
251		hawk sbill	16.0	28.2481	-96.5890	291		hawk sbill	22.6	24.9000	-80.6544
252		hawk sbill	16	27.3471	-97.3272	292		hawk sbill	22.7	27.75	-97.1167
253		hawk sbill	16.1	28.6808	-95.7827	293		hawk sbill	23.1	28.278	-96.5306
254		hawk sbill	16.2	27.6833	-97.1633	294		hawk sbill	23.6	28.0948	-82.8359
255		hawk sbill	16.2	27.7522	-97.1164	295		hawk sbill	24.3	27.5294	-97.2473
256		hawk sbill	16.2	29.2087	-94.9260	296		hawk sbill	25.5	26.628	-97.2997
257		hawk sbill	16.3	27.4300	-97.3000	297		hawk sbill	25.7	26.4393	-80.0605
258		hawk sbill	16.5	26.8232	-80.0379	298		hawk sbill	25.7	27.9472	-82.8357
259		hawk sbill	16.6	28.3539	-80.6043	299		hawk sbill	26.4	29.0985	-95.0990
260		hawk sbill	16.6	27.5845	-97.2189	300		hawk sbill	26.5	26.1656	-97.1700
261		hawk sbill	16.7	29.2514	-94.8526	301		hawk sbill	26.5	27.4158	-97.3017
262		hawk sbill	16.8	34.6702	-76.6070	302		hawk sbill	26.6	24.7285	-81.0033
263		hawk sbill	16.8	29.6662	-81.2112	303		hawk sbill	26.9	26.5645	-97.2747
264		hawk sbill	17.3	27.5820	-97.2195	304		hawk sbill	27.8	28.9719	-80.8534
265		hawk sbill	17.4	24.7178	-81.022	305		hawk sbill	29.5	29.1989	-80.9931
266		hawk sbill	17.5	29.0701	-95.1255	306		hawk sbill	31.0	29.2974	-81.0416
267		hawk sbill	17.6	27.7684	-97.1038	307		hawk sbill	31.9	24.6950	-81.1800
268		hawk sbill	17.7	27.0157	-82.4161	308		hawk sbill	33.2	27.5657	-97.2286
269		hawk sbill	17.8	24.7226	-81.0515	309		hawk sbill	34.1	26.5722	-97.2783
270		hawk sbill	17.8	29.1816	-94.9722	310		hawk sbill	35.8	31.1473	-81.3652

Table 4
continued

Data that are bracketed with an * are CCL data						Data that are bracketed with an * are CCL data					
Unique ID	Source/data file location	Species	SCL (cm)	Release Latitude	Release Longitude	Unique ID	Source/data file location	Species	SCL (cm)	Release Latitude	Release Longitude
311		hawkbill	38.1	28.9151	-80.8143	332	Memorandum from Bonnie Ponwith on SEFSC Skimmer Trawl Observer Data and Analysis (Sea Turtle Captures and Percentage Released in TEDs) to Roy E. Crabtree (Aug. 16, 2012) (on file with Oceana).	kemps	19.3	N/A	N/A
312		hawkbill	38.5	24.8536	-80.7313	333		kemps	21.4	N/A	N/A
313		hawkbill	39	27.1687	-82.493	334		kemps	21.6	N/A	N/A
314		hawkbill	40	27.9507	-82.8345	335		kemps	[22.9]*	N/A	N/A
315		hawkbill	44.4	27.3453	-82.607	336		kemps	22.0	N/A	N/A
316		hawkbill	46.8	26.4899	-80.0533	337		kemps	22.4	N/A	N/A
317		hawkbill	48	26.742	-80.0147	338		kemps	22.4	N/A	N/A
318		hawkbill	49.6	25.1762	-80.3435	339		kemps	22.5	N/A	N/A
319		hawkbill	51.5	26.4258	-82.0616	340		kemps	23.1	N/A	N/A
320		hawkbill	54.9	26.7882	-80.0162	341		kemps	23.2	N/A	N/A
321		hawkbill	56.0	26.5947	-97.2883	342		kemps	[25]*	N/A	N/A
322		hawkbill	56.2	29.1518	-80.9682	343		kemps	24.0	N/A	N/A
323		hawkbill	57.5	26.646	-80.0371	344		kemps	[25.7]*	N/A	N/A
324		hawkbill	60.6	27.7463	-80.3868	345		kemps	24.8	N/A	N/A
325		hawkbill	61.0	26.0938	-80.0868	346		kemps	29.3	N/A	N/A
326		hawkbill	66.8	24.9950	-80.5000	347		kemps	29.4	N/A	N/A
327		hawkbill	70.1	26.7083	-80.0167	348		kemps	29.4	N/A	N/A
328		hawkbill	75.6	26.873	-80.0133	349		kemps	30.0	N/A	N/A
329		hawkbill	76.8	24.7269	-81.0066	350		kemps	35.4	N/A	N/A
330		hawkbill	77.1	26.4361	-80.0611	351		kemps	36.0	N/A	N/A
331		hawkbill	78.5	25.0245	-80.4941	352		kemps	45.6	N/A	N/A

Endnotes

- 1 NOAA, NMFS, SERO. (2014). *Endangered Species Act - Section 7 Consultation Biological Opinion* (Biological Opinion). National Oceanic and Atmospheric Administration (NOAA), National Marine Fisheries Service (NMFS), Southeast Regional Office (SERO). Retrieved from http://safmc.net/sites/default/files/meetings/pdf/Advisory%20Panels/2015/Shrimp_Apr/A1b_shrimp_biological_opinion_2014.pdf
- 2 NOAA. (2014, January 30). Bottom Trawls: Fishing Gear and Risks to Protected Species : NOAA Fisheries. Retrieved September 12, 2016, from <http://www.nmfs.noaa.gov/pr/interactions/gear/bottomtrawl.htm>
- 3 NOAA, NMFS, SERO. (2014). *Endangered Species Act - Section 7 Consultation Biological Opinion* (Biological Opinion). National Oceanic and Atmospheric Administration (NOAA), National Marine Fisheries Service (NMFS), Southeast Regional Office (SERO). Retrieved from http://safmc.net/sites/default/files/meetings/pdf/Advisory%20Panels/2015/Shrimp_Apr/A1b_shrimp_biological_opinion_2014.pdf
- 4 NOAA SEFSC. (n.d.). Southeast Fisheries Science Center - NOAA - National Marine Fisheries Service. Retrieved September 30, 2016, from <http://www.sefsc.noaa.gov/labs/mississippi/ted/history.htm>
- 5 NOAA. (2014, January 30). Bottom Trawls: Fishing Gear and Risks to Protected Species :: NOAA Fisheries. Retrieved September 12, 2016, from <http://www.nmfs.noaa.gov/pr/interactions/gear/bottomtrawl.htm>
- 6 NOAA, NMFS, SERO. (2014). *Endangered Species Act - Section 7 Consultation Biological Opinion* (Biological Opinion). National Oceanic and Atmospheric Administration (NOAA), National Marine Fisheries Service (NMFS), Southeast Regional Office (SERO). Retrieved from http://safmc.net/sites/default/files/meetings/pdf/Advisory%20Panels/2015/Shrimp_Apr/A1b_shrimp_biological_opinion_2014.pdf
- 7 Pulver, J. R., Scott-Denton, E., & Williams, J. (2012). *Characterization of the U.S. Gulf of Mexico Skimmer Trawl Fishery Based on Observer Data* (NOAA Technical Memorandum No. NMFS-SEFSC-636). Galveston, TX: Southeast Fisheries Science Center.
- 8 "Skimmer Trawls" used as substitute for skimmer, pusher head, and wing net trawls throughout report for ease.
- 9 NOAA, NMFS, SERO. (2014). *Endangered Species Act - Section 7 Consultation Biological Opinion* (Biological Opinion). National Oceanic and Atmospheric Administration (NOAA), National Marine Fisheries Service (NMFS), Southeast Regional Office (SERO). Retrieved from http://safmc.net/sites/default/files/meetings/pdf/Advisory%20Panels/2015/Shrimp_Apr/A1b_shrimp_biological_opinion_2014.pdf
- 10 Id.
- 11 Sea Turtle Conservation; Shrimp Trawling Requirements, 77 Fed. Reg. 27411, 27412 (proposed May 10, 2012) (to be codified at 50 C.F.R. pt. 223).
- 12 Wildlife and Fisheries, 50 CFR § 223.206(d) (2)(ii)(A) (2015); Sea Turtle Conservation; Shrimp Trawling Requirements, 77 Fed. Reg. at 27412 (stating that skimmer trawls, pusher-head trawls, and wing nets (butterfly trawls), however, may employ alternative tow time restrictions in lieu of TEDs, which limit tow times to 55 minutes from April 1 through October 31, and 75 minutes from November 1 through March 31).
- 13 Sea Turtle Conservation; Shrimp Trawling Requirements, 77 Fed. Reg. at 27412.
- 14 Id. at 27413.
- 15 NOAA. (2012). New data prompts NOAA Fisheries to withdraw proposed rule to require turtle excluder devices in certain shrimp trawls. Retrieved from http://sero.nmfs.noaa.gov/news_room/press_releases/2012/press_release_skimmer_trawl_proposed_rule.pdf
- 16 The distance from the front of the shell to the back of the shell not including the arch.
- 17 Memorandum from Bonnie Ponwith on SEFSC Skimmer Trawl Observer Data and Analysis (Sea Turtle Captures and Percentage Released in TEDs) to Roy E. Crabtree (Aug. 16, 2012) (on file with Oceana).
- 18 Dominy Hataway & Jeff Gearhart, Draft 2016 TED Evaluations for Skimmer Trawls 2 (2016) (on file with Oceana).
- 19 National Marine Fisheries Service, & U.S. Fish and Wildlife Service. (2015). *Kemp's Ridley Sea Turtle 5-Year Review: Summary and Evaluation.*; Witherington, B., Hiram, S., & Hardy, R. (2012). Young sea turtles of the pelagic Sargassum-dominated drift community: habitat use, population density, and threats. *Marine Ecology Progress Series*, 463, 1–22. <https://doi.org/10.3354/meps09970>
- 20 NOAA, NMFS, SERO. (2014). *Endangered Species Act - Section 7 Consultation Biological Opinion* (Biological Opinion). National Oceanic and Atmospheric Administration (NOAA), National Marine Fisheries Service (NMFS), Southeast Regional Office (SERO). Retrieved from http://safmc.net/sites/default/files/meetings/pdf/Advisory%20Panels/2015/Shrimp_Apr/A1b_shrimp_biological_opinion_2014.pdf
- 21 Greens that were captured were between 14.1 and 28.8 centimeters SCL and Kemp's ridleys were between 14.6 and 29.9 centimeters SCL
- 22 Putman, N. F., & Mansfield, K. L. (2015). Direct Evidence of Swimming Demonstrates Active Dispersal in the Sea Turtle "Lost Years." *Current Biology*, 25(9), 1221–1227. <https://doi.org/10.1016/j.cub.2015.03.014>
- 23 With the exception of Florida which requires TEDs in all trawls within state waters. http://www.biologicaldiversity.org/news/press_releases/2012/sea-turtles-06-01-2012.html
- 24 Marine Turtle Specialist Group. 1996. *Lepidochelys kempii*. The IUCN Red List of Threatened Species 1996: e.T11533A3292342. <http://dx.doi.org/10.2305/IUCN.UK.1996.RLTS.T11533A3292342.en>. Downloaded on 07 October 2016.
- 25 National Marine Fisheries Service, & U.S. Fish and Wildlife Service. (2015). *Kemp's Ridley Sea Turtle 5-Year Review: Summary and Evaluation*.
- 26 National Marine Fisheries Service, & U.S. Fish and Wildlife Service. (2015). *Kemp's Ridley Sea Turtle 5-Year Review: Summary and Evaluation*.
- 27 Frequently associating with Sargassum macroalgae. Witherington, B., Hiram, S., & Hardy, R. (2012). Young sea turtles of the pelagic Sargassum-dominated drift community: habitat use, population density, and threats. *Marine Ecology Progress Series*, 463, 1–22. <https://doi.org/10.3354/meps09970>
- 28 National Marine Fisheries Service, & U.S. Fish and Wildlife Service. (2015). *Kemp's Ridley Sea Turtle 5-Year Review: Summary and Evaluation*.

Endnotes

- 29 Putman, N. F., & Mansfield, K. L. (2015). Direct Evidence of Swimming Demonstrates Active Dispersal in the Sea Turtle "Lost Years." *Current Biology*, 25(9), 1221–1227. <https://doi.org/10.1016/j.cub.2015.03.014>; Memorandum from Bonnie Ponwith on SEFSC Skimmer Trawl Observer Data and Analysis (Sea Turtle Captures and Percentage Released in TEDs) to Roy E. Crabtree (Aug. 16, 2012) (on file with Oceana); E-mail from Wendy Teas, NOAA Federal, to Jennifer Lee, NOAA Federal (May 31, 2013, 12:05 EDT) (on file with Oceana).
- 30 Straight carapace length (SCL) is the distance from the front to the back of the shell, not including the arch.
- 31 The oceanic juvenile stage can be defined as the pelagic phase or the time small juveniles spend in the oceanic current system predominately in the Gulf of Mexico, with a small portion traveling the Loop Current and into the Gulf Stream to the south and mid-Atlantic region. The secondary juvenile phase is defined as the transition from the pelagic environment to the neritic, or nearshore shallow coastal habitat (National Marine Fisheries Service & U.S. Fish and Wildlife Service, 2015).
- 32 Only 331 of the 352 data points were mapped. The 21 that were excluded were done so to comply with confidentiality of vessel locations.
- 33 Data included from administrative record and academic sources documenting "offshore" captures. Sea turtles located in inshore habitats including bays, estuaries and sounds were not included.
- 34 This data file (credit: Jo Williams, James Primrose, Rick Hart- NOAA Fisheries) consists of vessel locations collected from the Electronic Log Book (ELB) program from 2011–2015 that are classified as "trawling" based on vessel speed. Trawling duration (TOWSECS) were summed in a 5 kilometer grid, with any cells containing data collected from less than three vessels removed, as dictated by the Magnuson-Stevens Act in order to maintain confidentiality. While these data do not represent Gulf of Mexico shrimp fishery effort, it can be used to detect the presence or absence of shrimping activity from 2011–2015. The file contains data collected from 896 unique vessels, however, not all vessels were equipped with an ELB for the entire duration of this data set.
- 35 (ELB Data Credit: Jo Williams, James Primrose, Rick Hart- NOAA Fisheries; Coastline Data Credit: NOAA's Office of Ocean Resources Conservation and Assessment; Putman, N. F., & Mansfield, K. L. (2015). Direct Evidence of Swimming Demonstrates Active Dispersal in the Sea Turtle "Lost Years." *Current Biology*, 25(9), 1221–1227. <https://doi.org/10.1016/j.cub.2015.03.014>; Memorandum from Bonnie Ponwith on SEFSC Skimmer Trawl Observer Data and Analysis (Sea Turtle Captures and Percentage Released in TEDs) to Roy E. Crabtree (Aug. 16, 2012) (on file with Oceana); E-mail from Wendy Teas, NOAA Federal, to Jennifer Lee, NOAA Federal (May 31, 2013, 12:05 EDT) (on file with Oceana).
- 36 Pulver, J. R., Scott-Denton, E., & Williams, J. (2012). *Characterization of the U.S. Gulf of Mexico Skimmer Trawl Fishery Based on Observer Data* (NOAA Technical Memorandum No. NMFS-SEFSC-636). Galveston, TX: Southeast Fisheries Science Center.; Putman, N. F., & Mansfield, K. L. (2015). Direct Evidence of Swimming Demonstrates Active Dispersal in the Sea Turtle "Lost Years." *Current Biology*, 25(9), 1221–1227. <https://doi.org/10.1016/j.cub.2015.03.014>
- 37 NOAA SEFSC. (n.d.). Southeast Fisheries Science Center - NOAA - National Marine Fisheries Service. Retrieved September 30, 2016, from <http://www.sefsc.noaa.gov/labs/mississippi/ted/history.htm>
- 38 Body depth is the width from the bottom of the lower shell to the tallest part of the upper shell.
- 39 Putman, N. F., & Mansfield, K. L. (2015). Direct Evidence of Swimming Demonstrates Active Dispersal in the Sea Turtle "Lost Years." *Current Biology*, 25(9), 1221–1227. <https://doi.org/10.1016/j.cub.2015.03.014>; Memorandum from Bonnie Ponwith on SEFSC Skimmer Trawl Observer Data and Analysis (Sea Turtle Captures and Percentage Released in TEDs) to Roy E. Crabtree (Aug. 16, 2012) (on file with Oceana); E-mail from Wendy Teas, NOAA Federal, to Jennifer Lee, NOAA Federal (May 31, 2013, 12:05 EDT) (on file with Oceana).
- 40 The file contains data collected from 896 unique vessels, however, not all vessels were equipped with an ELB for the entire duration of this data set.
- 41 (ELB Data Credit: Jo Williams, James Primrose, Rick Hart- NOAA Fisheries; Coastline Data Credit: NOAA's Office of Ocean Resources Conservation and Assessment; Putman, N. F., & Mansfield, K. L. (2015). Direct Evidence of Swimming Demonstrates Active Dispersal in the Sea Turtle "Lost Years." *Current Biology*, 25(9), 1221–1227. <https://doi.org/10.1016/j.cub.2015.03.014>; Memorandum from Bonnie Ponwith on SEFSC Skimmer Trawl Observer Data and Analysis (Sea Turtle Captures and Percentage Released in TEDs) to Roy E. Crabtree (Aug. 16, 2012) (on file with Oceana); E-mail from Wendy Teas, NOAA Federal, to Jennifer Lee, NOAA Federal (May 31, 2013, 12:05 EDT) (on file with Oceana).
- 42 Bevan, E., Wibbels, T., Najera, B., Sarti, L., Martinez, F., Cuevas, J., Gallaway, B., Burchfield, P. (2016). Estimating the historic size and current status of the Kemp's ridley sea turtle (*Lepidochelys kempii*) population. *Ecosphere*, 7(3).
- 43 Notice of Intent To Prepare an Environmental Impact Statement for Sea Turtle Conservation and Recovery Actions in Relation to the Southeastern United States Shrimp Fishery and To Conduct Public Scoping Meetings, 81 Fed. Reg. 13772, 13774 (proposed Mar. 15, 2016).
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- 45 Memorandum from Bonnie Ponwith on SEFSC Skimmer Trawl Observer Data and Analysis (Sea Turtle Captures and Percentage Released in TEDs) to Roy E. Crabtree (Aug. 16, 2012) (on file with Oceana).